

November 10, 2020

Senator Cecile Bledsoe, Co-Chair Representative Jeff Wardlaw, Co-Chair Arkansas Legislative Council Arkansas General Assembly State Capitol Little Rock, AR 72201

Dear Co-Chairs:

Eight months ago, I came before this committee to present a budget for the coming fiscal year, not knowing that the COVID-19 pandemic was about to hit. Since that time, we have cut more than half a billion in spending and focused on the core priorities of education, public safety, and healthcare.

While we continue to fight the pandemic, today's budget will fully fund state operations and will continue the priorities and momentum of my administration. It will fund productivity within our institutions of higher education, meet the recommendations of the legislative educational adequacy committee, and see the largest increase in public school funding in more than a decade.

This budget also continues my administration's commitment to lower the tax burden on working Arkansans. It allows us to not just absorb cuts adopted in prior years, but also sets aside \$50 million for low and middle income tax relief. This includes a plan to reduce sales taxes on vehicles priced less than \$10,000 and introduces a new measure, one that offers a lower income tax rate to new Arkansans, and will assist in recruiting workforce to our state.

Additionally, this budget presents a plan for the use of \$240.9 million which we have accumulated in surplus funds. This includes funding to continue our investment in statewide broadband and educational facilities.

It also includes an investment in the future of our state. When I took office, the balance in the Long-Term Reserve was zero. Today, the balance is \$185 million. With my budget today, I will be presenting a plan that will see that balance rise to at least \$420 million by the end of the biennium.

This budget provides continued funding for our crisis stabilization units and our public safety needs, from the crime lab to state police vehicles.

Finally, as a result of our work together to transform state government, the budget identifies \$26.5 million in reductions to state agencies. This is the result of reducing the number of state employees through attrition (858 in FY 2020) and the increased efficiencies from shared resources.

Sincerely,

Asa Hutchinson

STATE GENERAL REVENUE

2021 - 2023 Executive Recommendations

Fiscal Year 2022 Fiscal Year 2023 OVER BASE OVER Executive Executive

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FUND ACCOUNTS	FY21 FORECAST	BASE LEVEL ₁	Executive Recommendation	TOTAL	OVER FY21	BASE LEVEL ₁	Executive Recommendation	TOTAL	OVER FY22
Div. of Elementary and Secondary Education	2,187,669,810	2,187,708,897	29,745,792	2,217,454,689	1.4%	2,187,718,268	99,358,239	2,287,076,507	3.1%
State Library	5,359,823	5,359,823	282,096	5,641,919	5.3%	5,359,823	282,096	5,641,919	0.0%
Career and Technical Education 2	30,366,357	30,368,452	500,000	30,868,452	1.7%	30,368,621	500,000	30,868,621	0.0%
PUBLIC SCHOOL FUND	2,223,395,990	2,223,437,172	30,527,888	2,253,965,060	1.4%	2,223,446,712	100,140,335	2,323,587,047	3.1%
GENERAL EDUCATION FUND	2,223,333,330	2,223,437,172	30,327,000	2,233,303,000	1.4/0	2,223,440,712	100,140,555	2,323,367,047	3.1/6
Div. of Elementary and Secondary Education	15,529,092	16,331,868	817,321	17,149,189	10.4%	16,379,120	817,321	17,196,441	0.3%
Div. of Elementary and Secondary Education - Succeed Scholarship	0	0	3,300,000	3,300,000	100.0%	0	3,300,000	3,300,000	0.0%
Educational Facilities Partnership	41,828,951	41,828,951	0	41,828,951	0.0%	41,828,951	28,500,000	70,328,951	68.1%
Div. of Academic Facilities & Transportation	2,491,050	2,527,107	131,198	2,658,305	6.7%	2,531,297	131,198	2,662,495	0.2%
Educational Television	5,202,689	5,382,727	77,231	5,459,958	4.9%	5,393,951	78,930	5,472,881	0.2%
School for the Blind	6,885,722	7,118,142	585,430	7,703,572	4.9% 11.9%	7,136,122	585,430	7,721,552	0.2%
			•				·		0.2%
School for the Deaf State Library	10,006,090	10,350,845 3,514,904	720,136 180,840	11,070,981 3,695,744	10.6% 7.6%	10,372,183 3,515,890	720,136 180,840	11,092,319 3,696,730	0.2%
Div. of Career and Technical Education	3,435,963 9,500	5,514,904 9,500	160,640	9,500	0.0%	9,500	180,840	9,500	0.0%
Rehabilitation Services	11,354,786	11,596,466	0	11,596,466	2.1%	11,641,802	0	11,641,802	0.0%
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Subtotal - General Education Technical Institutes:	96,743,846	98,660,510	5,812,156	104,472,666	8.0%	98,808,816	34,313,855	133,122,671	27.4%
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Northwest TI	2,999,927	3,059,189	117.022	3,059,189	2.0%	3,066,434	117.022	3,066,434	0.2%
Riverside VTS	2,240,714	2,312,769	117,932	2,430,701	8.5%	2,317,086	117,932	2,435,018	0.2%
Subtotal - Technical Institutes	5,240,641	5,371,958	117,932	5,489,890	4.8%	5,383,520	117,932	5,501,452	0.2%
TOTAL GENERAL ED. FUND	101,984,487	104,032,468	5,930,088	109,962,556	7.8%	104,192,336	34,431,787	138,624,123	26.1%
HUMAN SERVICES FUND									
DHS-Administration	22,601,484	23,733,915	0	23,733,915	5.0%	23,778,727	0	23,778,727	0.2%
Children & Family Services	118,956,010	119,946,575	0	119,946,575	0.8%	119,997,824	0	119,997,824	0.0%
Child Care/Early Childhood Ed.	2,009,177	2,167,125	0	2,167,125	7.9%	2,173,405	0	2,173,405	0.3%
Youth Services	48,799,561	48,897,465	0	48,897,465	0.2%	48,903,006	0	48,903,006	0.0%
Devel. Disab. Services	63,650,743	65,234,278	0	65,234,278	2.5%	65,306,674	0	65,306,674	0.1%
Medical Services	2,220,986	2,325,764	0	2,325,764	4.7%	2,333,276	0	2,333,276	0.3%
DHS-Grants	1,313,215,466	1,313,215,466	75,252,977	1,388,468,443	5.7%	1,313,215,466	125,966,432	1,439,181,898	3.7%
Behavioral Health	93,993,600	95,165,518	0	95,165,518	1.2%	95,232,260	0	95,232,260	0.1%
Provider Services and Quality Assurance	5,118,262	5,312,733	0	5,312,733	3.8%	5,321,846	0	5,321,846	0.2%
County Operations	45,797,548	47,383,974	0	47,383,974	3.5%	47,470,649	0	47,470,649	0.2%
TOTAL HUMAN SERVICES	1,716,362,837	1,723,382,813	75,252,977	1,798,635,790	4.8%	1,723,733,133	125,966,432	1,849,699,565	2.8%
STATE GENERAL GOV'T FUND									
Div. of Ark. Heritage	7,141,636	7,324,050	0	7,324,050	2.6%	7,327,148	0	7,327,148	0.0%
Department of Agriculture	16,837,301	17,391,324	886,174	18,277,498	8.6%	17,406,921	886,174	18,293,095	0.1%
Dept. of Labor and Licensing	3,068,060	3,127,575	650,000	3,777,575	23.1%	3,127,575	650,000	3,777,575	0.0%
Div. of Higher Education	11,006,173	11,064,808	579,272	11,644,080	5.8%	11,066,536	579,272	11,645,808	0.0%
Institution Productivity Funding 3	0	0	0	0	0.0%	0	11,260,828	11,260,828	100.0%
Higher Education Grants	38,016,592	38,018,752	2,000,873	40,019,625	5.3%	38,018,752	2,000,873	40,019,625	0.0%
Economic Development Commission	14,076,611	14,552,810	740,874	15,293,684	8.6%	14,555,029	6,540,874	21,095,903	37.9%
Div. of Correction	360,991,738	369,401,401	5,657,595	375,058,996	3.9%	369,577,554	9,378,462	378,956,016	1.0%
Div. of Community Correction	91,439,530	94,320,088	2,579,801	96,899,889	6.0%	94,397,166	2,756,341	97,153,507	0.3%
Dept. of the Military	6,385,424	7,064,903	681,018	7,745,921	21.3%	7,069,321	679,051	7,748,372	0.0%
Parks & Tourism	19,748,929	20,614,754	0	20,614,754	4.4%	20,630,801	0	20,630,801	0.1%
Div. of Environmental Quality	3,767,151	3,847,006	198,271	4,045,277	7.4%	3,848,855	198,271	4,047,126	0.0%
Miscellaneous Agencies 4	61,582,393	67,230,530	3,813,374	71,043,904	15.4%	63,122,604	3,811,931	66,934,535	-5.8%
TOTAL STATE GENERAL GOV'T	634,061,538	653,958,001	17,787,252	671,745,253	5.9%	650,148,262	38,742,077	688,890,339	2.6%

2021 - 2023 Executive Recommendations

Fiscal Year 2022 Fiscal Year 2023 FY21 BASE Executive **OVER** BASE Executive OVER **FUND ACCOUNTS FORECAST** LEVEL 1 TOTAL FY21 LEVEL 1 TOTAL Recommendation Recommendation FY22 OTHER FUNDS County Aid 20,357,186 20,357,186 1,071,430 21,428,616 5.3% 20,357,186 1,071,430 21,428,616 0.0% County Jail Reimbursement 18.397.647 18.397.647 968.297 19.365.944 5.3% 18.397.647 968.297 19.365.944 0.0% (1,000,000)-28.8% (1,000,000)2,543,658 Crime Information System 4 3,571,614 3,541,309 2,541,309 3,543,658 0.1% Child Support Enforcement 12,334,851 12,619,632 12,619,632 2.3% 12,631,574 0 12,631,574 0.1% 0 Dept. of Health 78,751,022 80,387,021 2,096,840 82,483,861 4.7% 80,496,222 2,096,840 82,593,062 0.1% Performance Fund 0 0 3,629,362 3,629,362 100.0% 0 16,000,000 16,000,000 340.8% 0 0 0.0% 0 0 Motor Vehicle Acquisition 0 0 0 0.0% Municipal Aid 27,903,494 27,903,494 1,468,605 29,372,099 5.3% 27,903,494 1,468,605 29,372,099 0.0% 69.820.141 3.282.440 69.883.914 Div. of Arkansas State Police 62.366.357 66.537.701 3,282,440 12.0% 66.601.474 0.1% 3,671,598 3,682,210 3,682,210 0.3% 3,685,419 3,685,419 0.1% Div. of Workforce Services-TANF n 0 Div. of Workforce Services-Adult Education 899,680 918,273 0 918,273 2.1% 918,996 0 918,996 0.1% Services for the Blind 1.867.855 1.897.471 1.897.471 1.6% 1.900.926 0 1.900.926 0.2% 0 Skills Development Fund 3,580,309 3,585,793 O 3,585,793 0.2% 3,586,921 O 3,586,921 0.0% 11,516,974 251,344,711 7.5% 23,887,612 263,911,129 **TOTAL OTHER FUNDS** 233,701,610 239,827,737 240,023,517 5.0% INSTITUTIONS OF HIGHER EDUCATION - Four Year Institutions: See Footnote related to Productivity Funding. 56,712,052 56,712,052 4,463,585 61.175.637 7.9% 56.712.052 2.984.845 59.696.897 -2.4% Arkansas State University 31,718,000 31,718,000 2.029.067 33.747.067 6.4% 31.718.000 1.669.368 33.387.368 Arkansas Tech University -1.1% Henderson State University 18,079,415 18,079,415 1,243,486 19,322,901 6.9% 18,079,415 951,548 19,030,963 -1.5% Southern Arkansas University 16.320.222 15.437.518 1,456,934 16.894.452 3.5% 15.437.518 858.959 16.296.477 -3.5% **UA-Fayetteville** 116,687,604 116,687,604 9,716,928 126,404,532 8.3% 116,687,604 6,141,453 122,829,057 -2.8% UA - System 3,305,500 3,305,500 173,974 3,479,474 5.3% 3,305,500 173,974 3,479,474 0.0% **UA - Archeological Survey** 2,250,810 2,250,810 118,464 2,369,274 5.3% 2,250,810 118,464 2,369,274 0.0% 5.3% 0.0% UA - Agriculture 62,510,131 62,510,131 3,290,007 65,800,138 62,510,131 3,290,007 65,800,138 **UA - Clinton School** 2,220,051 2,220,051 116,845 2,336,896 5.3% 2,220,051 116,845 2,336,896 0.0% **UA - Criminal Justice Institute** 2,145,702 2,145,702 112,932 2,258,634 5.3% 2,145,702 112,932 2,258,634 0.0% UA - AR Sch.Math, Science, & Arts 1,076,396 1,076,396 1,133,048 5.3% 1,076,396 56,652 1,133,048 0.0% 56,652 U of A - Ft. Smith 19,329,841 19,329,841 1,302,984 20,632,825 6.7% 19,329,841 1,017,360 20,347,201 -1.4% **UA-Little Rock** 57,494,393 57,494,393 3,201,950 60,696,343 5.6% 57,494,393 3,026,021 60,520,414 -0.3% **UA-Medical Sciences** 83.612.237 83.612.237 4,400,644 88.012.881 5.3% 83.612.237 4.400.644 88.012.881 0.0% UAMS - Child Abuse/Rape/Domestic Violence 710,820 710,820 37,412 748,232 5.3% 710,820 37,412 748,232 0.0% UAMS - Pediatrics/Psychiatric Research 1,885,845 1,885,845 99,255 1,985,100 5.3% 1,885,845 99,255 1,985,100 0.0% UAMS - Child Safety Center 733.559 696,881 696.881 36.678 733.559 5.3% 696.881 36.678 0.0% **UAMS - Indigent Care** 5,166,423 5,166,423 271,917 5,438,340 5.3% 5,166,423 271,917 5,438,340 0.0% 15,973,436 **UA-Monticello** 15,174,764 15,174,764 1,149,718 16,324,482 7.6% 15,174,764 798,672 -2.2% **UA-Pine Bluff** 24.901.490 24.901.490 1.639.063 26.540.553 6.6% 24.901.490 1.310.605 26.212.095 -1.2% University of Central Arkansas 52,490,524 52,490,524 3,694,367 56,184,891 7.0% 52,490,524 2,762,659 55,253,183 -1.7% Subtotal - 4 Year Institutions 574,489,095 573,606,397 38,612,862 612,219,259 6.6% 573,606,397 30,236,270 603,842,667 -1.4% **INSTITUTIONS OF HIGHER EDUCATION - Two Year Institutions:** 7.5% -2.5% Arkansas Northeastern College 8,263,505 8,226,185 653,321 8,879,506 8,226,185 434,921 8,661,106 Arkansas State University - Beebe 11.163.297 11.163.297 361.752 11.525.049 3.2% 11.163.297 587.542 11.750.839 2.0% Arkansas State Univ.-Mt. Home 3,499,574 3,499,574 110,513 3,610,087 3.2% 3,499,574 184,188 3,683,762 2.0% 6,458,124 5,925,957 834,418 6,760,375 4.7% 5,925,957 339,901 6,265,858 -7.3% Arkansas State Univ. - Newport Cossatot C C of the UA 3,302,237 3,302,237 288,809 3,591,046 8.7% 3,302,237 173,802 3,476,039 -3.2% East Arkansas Cmty. College 7,832,089 7,832,089 660,109 8.492.198 8.4% 7.832.089 412.215 8,244,304 -2.9% Arkansas State Univ. - Mid-South 3,840,264 3,822,290 274,957 4,097,247 6.7% 3,822,290 202,119 4,024,409 -1.8% 5.3% 1,527,000 0.0% ASU - Mid-South - ADTEC 1.450.650 1,450,650 76,350 1,527,000 1,450,650 76.350 National Park College 8,380,599 8,380,599 615,043 8,995,642 7.3% 8,380,599 441,084 8,821,683 -1.9% North Arkansas College 7.416.724 7.416.724 234.212 7,650,936 3.2% 7,416,724 390.354 7.807.078 2.0% NorthWest Arkansas Cmty. College 11,564,140 10,385,422 1,571,815 11,957,237 3.4% 10,385,422 608,639 10,994,061 -8.1% Phillips Cmty. College of the UA 8,539,259 8,539,259 741,307 9,280,566 8.7% 8,539,259 449,435 8,988,694 -3.1%

2021 - 2023 Executive Recommendations

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	_	Fiscal Year 2022			Fiscal Year 2023				
FUND ACCOUNTS	FY21 FORECAST	BASE LEVEL ₁	Executive Recommendation	TOTAL	OVER FY21	BASE LEVEL ₁	Executive Recommendation	TOTAL	OVER FY22
U of A - Rich Mountain	3,383,343	3,064,504	418,259	3,482,763	2.9%	3,064,504	178,071	3,242,575	-6.9%
Southern Ark. University - Tech	5,292,367	5,292,367	494,353	5,786,720	9.3%	5,292,367	278,546	5,570,913	-3.7%
SAU-Tech-Envir. Control Center	356,284	356,284	18,752	375,036	5.3%	356,284	18,752	375,036	0.0%
SAU-Tech-Fire Training Academy	1,596,896	1,596,896	84,047	1,680,943	5.3%	1,596,896	84,047	1,680,943	0.0%
South Arkansas Cmty. College	5,731,301	5,731,301	336,748	6,068,049	5.9%	5,731,301	301,647	6,032,948	-0.6%
U of A - Cmty. College at Batesville	3,923,626	3,923,626	268,649	4,192,275	6.8%	3,923,626	206,507	4,130,133	-1.5%
U of A - Cmty. College at Hope-Texarkana	4,739,641	4,445,127	572,367	5,017,494	5.9%	4,445,127	249,455	4,694,582	-6.4%
U of A - Cmty. College at Morrilton	5,099,641	4,815,231	533,348	5,348,579	4.9%	4,815,231	268,402	5,083,633	-5.0%
Subtotal - 2 Year Institutions	111,833,561	109,169,619	9,149,129	118,318,748	5.8%	109,169,619	5,885,977	115,055,596	-2.8%
INSTITUTIONS OF HIGHER EDUCATION - Technical Colleges									
Black River	5,663,516	5,663,516	178,848	5,842,364	3.2%	5,663,516	298,080	5,961,596	2.0%
ASU - Three Rivers	3,297,333	3,297,333	110,185	3,407,518	3.3%	3,297,333	173,544	3,470,877	1.9%
Ozarka	2,896,343	2,896,343	361,274	3,257,617	12.5%	2,896,343	152,439	3,048,782	-6.4%
U of A - Pulaski Tech	14,023,209	14,023,209	442,839	14,466,048	3.2%	14,023,209	738,064	14,761,273	2.0%
Southeast Arkansas College	5,221,887	5,221,887	164,902	5,386,789	3.2%	5,221,887	274,836	5,496,723	2.0%
Subtotal - Technical Colleges	31,102,288	31,102,288	1,258,048	32,360,336	4.0%	31,102,288	1,636,963	32,739,251	1.2%
TOTAL INST'S OF H. E.	717,424,944	713,878,304	49,020,039	762,898,343	6.3%	713,878,304	37,759,210	751,637,514	-1.5%
Restricted Reserve	60,368,593	0	0	0	0.0%	0	0	0	0.0%
Total Request	5,687,300,000	5,658,516,495	190,035,218	5,848,551,713	2.8%	5,655,422,264	360,927,453	6,016,349,717	2.9%
OFFICIAL FORECAST 11.10.20	5,687,300,000			5,859,400,000				6,144,500,000	
Add: Fund Transfer from the General Revenue Allotment Reserve Fund				25,000,000				-	
TAX REFORM									
Less: Used Motor Vehicle Sales Tax/3.5% Rate < \$10,000				(6,548,287)				(13,096,574)	
Less: 4.9% Income Tax Plan for New Residents				(1,550,000)				(4,650,000)	
Less: Income Tax Table Cliff Adjustment				(2,750,000)				(5,500,000)	
Less: Individual Income Tax Change				(25,000,000)				(50,000,000)	
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ADJUSTED REVENUE AVAILABLE				5,848,551,713				6,071,253,426	
Transfer to the Long Term Reserve Fund				-				54,903,709	

- 1. Base Level includes adjustments for the FY20 and FY21 Performance Pay, 2021-2023 Retirement Rate Contribution Rates, calculated 2021-2023 Career Service Payments, and the \$360 annual increase in EBD Contribution.
- 2. The Executive Recommendation for Public School Fund Career and Technical Education in the amount of \$500,000 is for the Adult Education Basic and General Education Program.
- 3. Executive Recommendations for formula institutions reflect restoration of Category D funding and the Productivity Funding Distribution for FY22. FY23 allocations for formula institutions reflect the calculated base level distribution and restoration of Category D funding. Any amount above the FY23 allocations for formula institutions is provided in the Institution Productivity Funding line.
- 4. The Executive Recommendation reflects a reallocation of \$1,000,000 from the Crime Information System line to the Misc. Agencies line for the Department of Public Safety Crime Laboratory.

Surplus/(Deficit)

One-time Funding Schedule 2021 - 2023 Biennium

Estimated Available Funds	
Unobligated Balance Carryforward	\$201,719,705
FY20 General Revenue Reclaimed	\$39,188,451.05
FY20 Prior Year Adjustment	\$42,529.57
Total Estimated Funds for 2021-2023 Biennium	\$240,950,686
Less Mandatory/Debt Obligations:	
Dept of Correction – Lease Payments	\$6,010,750
Less Executive Recommendations:	
Transfer to Long Term Reserve	\$100,000,000
Transfer to General Revenue to Offset Tax Reduction	\$25,000,000
Transfer to Department of Education for Academic Facilities	\$28,500,000
Transfer to Department of Commerce for Rural Broadband	\$30,000,000
Transfer to Department of Public Safety for State Police Vehicles	\$3,000,000
Transfer to Department of Commerce for Economic Programs	\$5,800,000
Transfer to Rainy Day Fund	\$25,000,000
Transfer Medicaid Trust Fund	\$4,108,119
Total Executive Recommendations and Transfers	\$227,418,869
Remaining Funding to Distribute	\$13,531,817